Fall Protection Program

Introduction

This Program prescribes the duty to provide fall protection and sets the criteria and practices for fall protection systems and required training.

This Program applies to everyone except those inspecting, investigating, or assessing workplace conditions prior to the actual start of work or after all work has been completed.

This Program identifies areas or activities where fall protection is needed. These include, but are not limited to, ramps, runways, and other walkways; aerial lift equipment; excavations; hoist areas; holes; formwork and reinforcing steel; leading edge work; unprotected side and edges; overhand bricklaying and related work; roofing work; precast concrete erection; wall openings; residential construction; and other walking/working surfaces. A uniform threshold height of 6 feet provides consistent protection, thus employers must protect employees from fall hazards and falling objects whenever an affected employee is 6 feet or more above a lower level. Protection also must be provided for workers who are exposed to the hazard of falling into dangerous equipment.

Background

In the United States construction industry, falls are the leading cause of worker fatalities. Each year, on average, between 150 and 200 workers are killed and more than 100,000 are injured as a result of falls at construction sites alone.

Standards for fall protection deal with both human and equipment-related issues. To protect workers from fall hazards, employers and employees are required to do the following:

- Where protection is required, select fall protection systems appropriate for given situations.
- Use proper construction and installation of safety systems.
- Supervise employees properly.
- Use safe work procedures.
- Train workers in the proper selection, use, and maintenance of fall protection systems.
- A Rescue Plan must be implemented in the event of a fall.
- Never work alone where a fall could occur, use the buddy system.

General Fall Protection

Employers must assess the workplace to determine if walking or working surfaces have the strength and structural integrity to safely support the workers. Once the employer has determined that the surface is safe for the employees to work on, the employer must provide the proper fall protection for the fall hazard that is present and providing specific training.
Controlled Access Zones

A controlled access zone is a work area designated and clearly marked in which certain types of work (such as overhand bricklaying) may take place without the use of conventional fall protection systems like a guardrail, personal arrest, or safety net to protect the employees working in the zone.

Controlled access zones are used to keep out workers other than those authorized to enter work areas from which guardrails have been removed. Where there are no guardrails, masons are the only workers allowed in controlled access zones. Controlled access zones, when created for leading edge work is taking place, must be defined by a control line or by any other means that restricts access. Control lines shall consist of ropes, wires, tapes or equivalent materials, and supporting stanchions, and must be:

- flagged or otherwise clearly marked at not more than 6-foot intervals with high-visibility material.
- rigged and supported in such a way that the lowest point is not less than 39 inches from the walking/working surface and the highest point is not more than 45 inches (50 inches for overhand bricklaying) from the walking/working surface.
- strong enough to sustain stress of not less than 200 pounds. Control lines shall extend along the entire length of the unprotected or leading edge and shall be approximately parallel to the unprotected or leading edge.
- connected on each side to a guardrail system or wall.

Guardrails Systems

If the employer chooses to use guardrail systems to protect workers from falls, the systems must meet the following criteria:

- Top rails and mid-rails of guardrail systems must be at least one-quarter inch nominal diameter; it must be flagged at not more 6 feet intervals with high-visibility material, and must be inspected as frequently as necessary to ensure strength and stability. The top edge height of top-rails or guardrails must be 42 inches plus or minus 3 inches above the walking/working level.
- When mid-rails are used, they must be installed at a height midway between the top edge of the guardrail system and the walking/working level and there shall be no openings in the guardrail system more than 19 inches.
- The guardrail system must be capable of withstanding a force of at least 200 pounds applied within 2 inches of the top edge in any outward or downward direction and must not deflect to a height less than 39 inches above the walking/working level.
- Mid-rails, screens, mesh, intermediate vertical members, solid panels, and equivalent structural members shall be capable of withstanding a force of at least 150 pounds applied in any downward or outward direction at any point along the mid-rail or other member.
- When guardrail systems are used at hoisting areas, a chain, gate or removable guardrail section must be placed across the access opening between guardrail sections when hoisting operations are not taking place.
- At holes, guardrail systems must be set up on all unprotected sides or edges. When holes are used for the passage of materials, the hole shall have not more than two sides with removable guardrail sections.
- If guardrail systems are around holes that are used as access points (such as ladder-ways), gates must be used or the point of access must be offset to prevent accidental walking into the
hole.

- If guardrails are used at unprotected sides or edges of ramps and runways, they must be erected on each unprotected side or edge.
- Around holes (including skylights) that are more than 6 feet above lower levels.
- Excavation of 6 feet or more shall be protected from falling and where walkways are provided to permit foot traffic to cross over excavations, guardrails are required on the walkway if the fall would be 6 feet or more to the lower level.

**Personal Fall Protection Systems**

Personal fall protection systems include any of the following: anchorage, connectors, and a full body harness, and may include a deceleration device, lifeline, or suitable combinations.

If a personal fall arrest system is used for fall protection, it must do the following:

- Limit maximum arresting force on an employee to 1,800 pounds when used with a body harness;
- Be rigged so that an employee can neither free fall more than 6 feet nor contact any lower levels;
- Bring and employee to a complete stop and limit maximum deceleration distance an employee travels to 3.5 feet.
- Have sufficient strength to withstand twice the potential impact energy of an employee free falling a distance of 6 feet or the free fall distance permitted by the system, whichever is less.

Personal fall protection systems must be inspected prior to each use for wear damage, and other deterioration. Defective components must be removed from service.

Snap-hooks shall be sized to be compatible with the member to which they will be connected, or shall be a locking configuration.

Horizontal lifelines shall be designed, installed, and used under the supervision of a qualified person, as part of a complete personal fall arrest system that maintains a safety factor of at least two. Lifelines shall be protected against being cut or abraded.

**Full body harnesses are the only acceptable harness and must be used at all times on all personnel lifting equipment, including scissor lifts (NO BELT HARNESSES ALLOWED).**

**Safety Monitoring Systems**

When no other alternative fall protection has been implemented, the employer shall implement a safety monitoring system. Employers must appoint a competent person to monitor the safety of workers and the employer shall ensure that the safety monitor:

- Is competent in the recognition of fall hazards.
- Is capable of warning workers of fall hazard dangers and in detecting unsafe work practices.
- Is operating on the same walking/working surfaces of the workers and can see them.
- Is close enough to work operations to communicate orally with workers and has no other duties to distract from the monitoring function.
Mechanical equipment shall be used or stored in areas where safety monitoring systems are being used to monitor employees engaged in roofing operations on low-sloped roofs. No worker, other than one engaged in roofing work (on low-sloped roofs) or one covered by a fall protection plan, shall be allowed in an area where an employee is being protected by a safety monitoring system. All workers in a controlled access zone shall be instructed to promptly comply with fall hazard warnings issued by safety monitors.

**Toe-boards**

When toe-boards are used as protection from falling objects, they must be erected along the edges of the overhead walking or working surface for a distance sufficient to protect persons working below. Toe-boards shall be capable of withstanding a force of a least 50 pounds applied in any downward outward direction at any point along the toe-board. Toe-boards shall be a minimum of 3.5 inches tall from their top edge to the level of the walking/working surface, have no more than 0.25 inches clearance above the walking/working surface, and be solid or have openings no larger than 1 inch in size.

Where tools, equipment, or materials are piled higher than the top edge of a toe-board, paneling or screening must be erected the walking/working surface or toe-board to the top of a guardrail system’s top rail or mid rail, for a distance sufficient to protect employees below.

**Hoist Areas**

Each employee in a hoist area shall be protected from falling 6 feet or more by guardrail systems or personal fall arrest systems. If guardrail systems (or chain gate or guardrail) or portions thereof must be removed to facilitate hoisting operations, as during the landing of materials, and a worker must lean through the access opening or out over the edge of the access opening to receive or guide equipment and materials, that employee must be protected by a personal fall arrest system.

**Ramps, Runways, and Other Walkways**

Each employee using ramps, runways, and other walkways shall be protected by guardrails systems against falling 6 feet or more.

**Steep Roofs**

Each employee on a steep roof with unprotected sides and edges 6 feet or more above lower levels shall be protected by either guardrail systems with toe-boards, a safety net system, or a personal fall arrest system.

**Wall Openings**

Each employee working on, at, above, or near wall openings (including those with chutes attached) where the outside bottom edge of the wall opening is 6 feet or more above lower levels and the inside bottom edge of the wall opening is less than 39 inches above the walking/working surface must be protected from falling by the use of either a guardrail system, a safety net system, or a personal fall arrest system.
Glossary

**Anchorage**- A secure point of attachment for lifelines, lanyards or deceleration devices.

**Body harness**- Straps that may be secured about the person in a manner that distributes the fall-arrest forces over at least the thighs, pelvis, waist, chest, and shoulders with a means for attaching the harness to other components of a personal fall arrest system.

**Buddy system**- a cooperative arrangement whereby individuals are paired or teamed up and assume responsibility for one another's instruction, productivity, welfare, or safety.

**Connector**- A device that is used to couple (connect) parts of a personal fall arrest system or positioning device system together.

**Controlled access zone**- A work area designated and clearly marked in which certain types of work (such as overhand bricklaying) may take place without the use of conventional fall protection systems-guardrails, personal arrest or safety net- to protect the employees working in the zone.

**Deceleration device**- Any mechanism-such as rope, grab, rip stitch lanyard, specially-woven lanyard, tearing or deforming lanyards, automatic self-retracting lifelines/lanyards—which serves to dissipate a substantial amount of energy during a fall arrest, or otherwise limits the energy imposed on an employee during fall arrest.

**Deceleration distance**- The additional vertical distance a falling person travels, excluding lifeline elongation and free fall distance, before stopping, from the point at which a deceleration device begins to operate.

**Guardrail system**- A barrier erected to prevent employees from falling to lower levels.

**Hole**- A void or gap 2 inches or more in the least dimension in a floor, roof, or other walking/working surface.

**Lanyard**- A flexible line of rope, wire rope, or strap that generally has a connector at each end for connecting the body belt or body harness to a deceleration device, lifeline, or anchorage.

**Leading Edge**- The edge of a floor, roof, or formwork for a floor or other walking/working surface (such as the deck) which changes location as additional floor, roof, decking, or formwork sections are placed, formed or constructed.

**Lifeline**- A component consisting of a flexible line for connection to an anchorage at one end to hang vertically (vertical lifeline), or for connection to anchorages at both ends to stretch horizontally (horizontal lifeline) and that serves as a means for connecting other components of a personal fall arrest system to the anchorage.

**Low-slope roof**- A roof having a slope less than or equal to 4 in 12 pitch (vertical to horizontal).

**Opening**- A gap or void 30 inches or more high and 18 inches or more wide, in a wall or partition, through which employees can fall to a lower level.

**Personal fall arrest system**- A system including but not limited to an anchorage, connectors, and a body harness used to arrest an employee in a fall from a working level. As of January 1, 1998, the use of a body belt for fall arrest is prohibited.

**Positioning device system**- A body harness system rigged to allow an employee to be supported on an elevated vertical surface, such as a wall, and work with both hands free while leaning backwards.

**Rope grab**- A deceleration device that travels on a lifeline and automatically, by friction, engages the lifeline and locks to arrest a fall.

**Safety-monitoring system**- A safety system in which a competent person is responsible for recognizing and warning employees of fall hazards.

**Self-retracting lifeline/lanyards**- A deceleration device containing a drum-wound line which can be slowly extracted from, or retracted onto, the drum under minimal tension during normal employee movement and which, after onset of a fall, automatically locks the drum and arrests the fall.

**Snap-hook**- A connector consisting of a hook-shaped member with a normally closed keeper, or similar arrangement, which may be opened to permit the hook to receive an object and, when released automatically closes to retain the object.
Steep roof-A roof having a slope greater than 4 in 12 pitch (vertical to horizontal).

Toe-board- A low protective barrier that prevents material and equipment from falling to lower levels and which protect personnel from falling.

Unprotected sides and edges-Any side or edge (except at entrances to points of access) of a walking/working surface (e.g., floor, roof, ramp, or runway) where there is no wall or guardrail system at least 39 inches high.

Walking/working surface-Any surface, whether horizontal or vertical, on which an employee walks or works, including but not limited to floors, roofs, ramps, bridges, runways, formwork, and concrete reinforcing steel. Does not include ladders, vehicles, or trailers on which employees must be located to perform their work duties.

Warning line system- A barrier erected on a roof to warn employees that they are approaching an unprotected roof side or edge and which designates an area in which roofing work may take place without the use of guardrail or safety net systems to protect employees in the area.